1987-1988

A1514

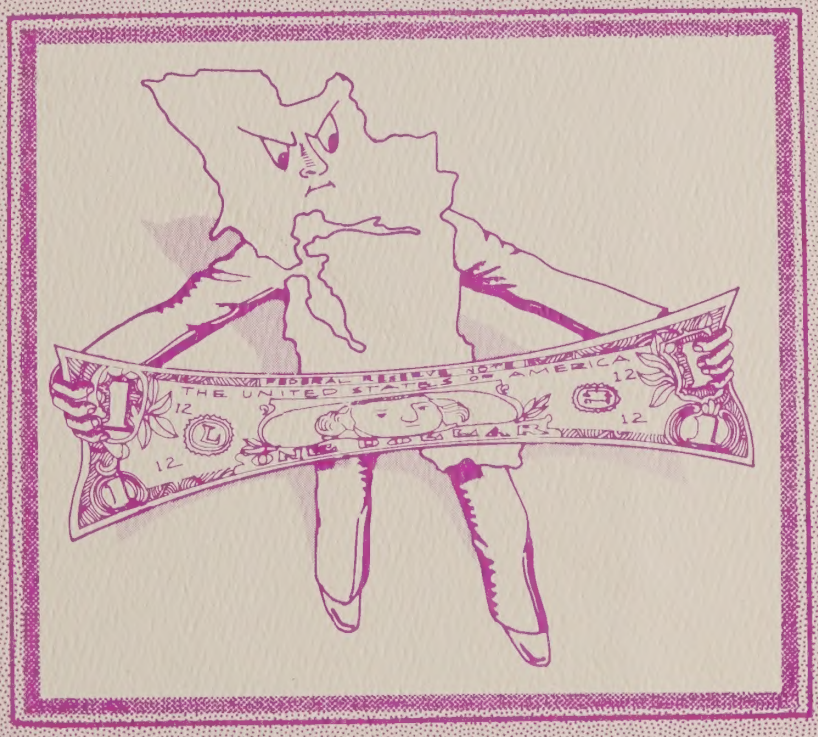
1987/88

IGSL

ASSOCIATION OF
BAY AREA GOVERNMENTS

Proposed

BUDGET & SUMMARY WORK PROGRAM



Fiscal Year 1987-88

ABAG

Digitized by the Internet Archive
in 2026 with funding from
State of California and California State Library

https://archive.org/details/igsl_budget-abag_1988

ASSOCIATION OF BAY AREA GOVERNMENTS

Proposed

BUDGET & SUMMARY WORK PROGRAM

Fiscal Year 1987-88

This budget and summary work program was prepared under the direction of the Executive Director, with primary assistance from Yvonne San Jule, Douglas Detling, Joseph Chan and Marci Loss.

1/30/87

A1514
1987/88
INSTITUTE OF GOVERNMENTAL STUDIES LIBRARY
109 PHILOSOPHY HALL
UNIVERSITY OF CALIFORNIA
BERKELEY, CA 94720

TABLE OF CONTENTS

I. ABAG Executive Board and Committees

Members of Executive Board i
Members of Finance and Personnel Committee ii

II. Executive Director's Budget Message 1

Summary of ABAG Services and Accomplishments 3

Chart - Comparison of Locally Raised Funds of Regional Agencies (per capita), Fiscal Years 1977-78 through 1986-87 5

III. Financial Highlights 7

Revenues and Expenditures: Summary for Fiscal Years 1985-86, 1986-87, 1987-88 9

Chart - Comparison of Revenues by Funding Source Fiscal Years 1985-86, 1986-87, 1987-88 10

Proposed Schedule of Assessments 11

IV. Summary Work Program 15

Work Program Summary 17

Regional Planning and Implementation 18
- Data and Analysis
- Plan and Project Review
- Subregional Studies
- Housing
- Airports
- Earthquake Studies
- Air Quality
- Water Quality
- Hazardous Materials
- Waste Management
- Energy
- Hypertension Control
- Regional AIDS Education

Training 20
- Training Institute
- Hazardous Spills Training Center
- HAZMACON

Local Government Services 21
- Data Center
- Technical Assistance
- Financial Services
- Insurance Pooling

Agency Management 22
- Public Information/Regional Liaison
- Intergovernmental Coordination
- Legislation
- Agency Management

ASSOCIATION OF BAY AREA GOVERNMENTS
EXECUTIVE BOARD

Councilmember Richard L. Spees, President (City of Oakland)
Vice-Mayor Warren K. Hopkins, Vice President (Rohnert Park)
Supervisor Dianne McKenna, Immediate Past President

Alameda County
Supervisor Robert G. Knox
Vacant
* Supervisor John George
* Vacant

Contra Costa County
Supervisor Tom A. Torlakson
Supervisor Tom Powers
* Supervisor Nancy C. Fahden
* Supervisor Robert I. Schroder

Marin County
Supervisor Harold C. Brown, Jr.
* Supervisor Al Aramburu

Napa County
Supervisor Jay Goetting
* Supervisor Bob White

San Francisco County
Supervisor Willie B. Kennedy
Supervisor Doris Ward
Supervisor Tom Hsieh
* Supervisor Harry Britt
* Supervisor Jim Gonzalez
* Supervisor Bill Maher

San Mateo County
Supervisor Tom Nolan
Supervisor William J. Schumacher
* Vacant
* Vacant

Santa Clara County
Supervisor Rod Diridon
Supervisor Susanne Wilson
* Supervisor Thomas Legan
* Supervisor Zoe Lofgren

Solano County
Supervisor Richard Brann
* Supervisor Lee Sturn

Sonoma County
Supervisor Helen Rudee
* Supervisor Janet Nicholas

Cities in Alameda County
Mayor Peter Snyder (Dublin)
Concilmember Shirley D. Sisk (Newark)
* Mayor Dorothy Heintz (Emeryville)
* Councilmember Cathie Brown (Livermore)

Cities in Contra Costa County
Councilmember June Bulman (Concord)
Mayor Joel Keller (Antioch)
* Councilmember Graig W. Crossley (Moraga)
* Councilmember Charles R. Lewis, IV (El Cerrito)

Cities in Marin County
Mayor Pro Tem Susan Stompe (Novato)
* Vice Mayor Erwin Farley (Belvedere)

Cities in Napa County
Mayor Lowell Smith (St. Helena)
* Councilmember Brad Wagenknecht (Napa)

City of San Francisco
Mayor Dianne Feinstein
Deputy Mayor Peter Henschel
* Jeanne Z. Brooks
* Vacant

Cities in San Mateo County
Councilmember Mary Griffin (Millbrae)
Councilmember Florence P. Rhoads (San Mateo)
* Councilmember Joan Stiff (Woodside)
* Councilmember Margaret L. Gunn (Menlo Park)

Cities in Santa Clara County
Councilmember Betsy Bechtel (Palo Alto)
Councilmember Paul Kloecker (Gilroy)
* Councilmember Patricia Figueroa (Mountain View)
* Councilmember Marilyn Perry (Mountain View)

Cities in Solano County
Mayor Gary Falati (Fairfield)
* Mayor Joe Anderson (Dixon)

Cities in Sonoma County
Councilmember Warren K. Hopkins (Rohnert Park)
* Councilmember Schuyler Jeffries (Santa Rosa)

City of Oakland
Councilmember Carter Gilmore
Councilmember Richard L. Spees
Councilmember Aleta Cannon
* Councilmember Leo Bazile

City of San Jose
Councilmember Nancy Ianni
Vacant
Vacant
* Vacant
* Vacant
* Vacant

Advisory Members:
Councilmember Ken Mercer (RWQCB)
* John Scales, Community Planner, U.S.N.

Captain Thomas A Dames, U.S.N.
Department of Defense, Region IX

*Alternate Representative
1/15/87

FINANCE & PERSONNEL COMMITTEE

Supervisor Robert G. Knox, Chairperson (Alameda County)
Mayor Gary Falati, Vice Chairperson (Fairfield)
Councilmember June Bulman (Concord)
Councilmember Jack W. Cavanagh, Jr. (Petaluma)
Supervisor Rod Diridon (Santa Clara County)
Councilmember Carter Gilmore, (Oakland)

Ex-Officio Members:
Councilmember Richard L. Spees, President
Vice Mayor Warren K. Hopkins, Vice President
Supervisor Dianne McKenna, Immediate Past President

ABAG
ASSOCIATION OF BAY AREA GOVERNMENTS
Mailing Address: ■ P.O. Box 2050 ■ Oakland, CA 94604-2050

January 5, 1987

President Spees and Members
of the Executive Board
Association of Bay Area Governments

Ladies and Gentlemen:

A year ago I suggested that "To continue serving our members with a high degree of professionalism will not be easy. We must concentrate on direct, money-saving services, which in turn pay for themselves." We have pursued that course, and it is our direction for the future.

Responding to the insurance crisis affecting our members, in June we launched ABAG PLAN--Pooled Liability Assurance Network--a self-insurance pool now numbering 25 cities. We hired a risk manager, and opened a South Bay office. In August we agreed to provide similar services to the seven-member Bay Cities Joint Powers Insurance Authority, so we are now providing liability coverage services to a third of the cities in the Bay Area.

Our Health Benefits Trust entered its second year, and now numbers more than 20 agencies.

In July we hired a director for our Training Institute, and began a successful expansion from courses in computer skills and technical expertise growing out of our environmental management programs, to include management and leadership training and insurance and risk management.

In the last two months our Credit Pooling program has handled three transactions involving more than $10 million. So far we have issued more than $50 million in certificates of participation for 43 cities, counties and special districts.

These programs have together saved our members millions of dollars. But I also suggested last year another area in which we needed to make progress: "Maintaining both a healthy economy and a livable environment cannot be accomplished without a significant improvement in the current level of regional planning."

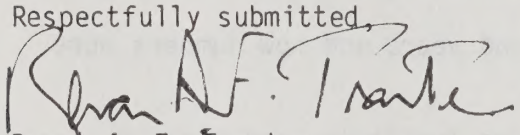
Since that time, under the Regional Planning Committee's guidance, we have started to examine ways in which our data resources, and our ability to consider cumulative impacts, can best serve locally initiated subregional planning efforts. We live, work and travel in a region so large and so complex that no top-down approach can succeed in grappling with all our dispersed problems of housing, jobs and traffic.

The other side of this coin is what people are just beginning to perceive--the interconnectedness of the Bay Area's economy, and how important that is to every part of the region. The past year has brought increasing recognition of ABAG's value as a forum for presenting an overall view of regional issues, from development impacts on waterfront lands to AIDS education, from abandoned vehicles to the jobs/housing balance in key traffic corridors, and from the holding of a future Olympiad to analyzing the Bay Area's economic future. You may have noticed how frequently our demographic and economic projections are quoted by the news media.

Once again I have to point out that ABAG's long-term ability to serve the Bay Area's growing population depends on securing a permanent source of funding, and once again we shall pursue that by legislative means. In the meantime, I am recommending for the coming fiscal year a 3.5 percent increase in per capita dues, together with an adjustment of the membership fee from $250 to $275. Allowing for population growth, this gives an increase of about five percent in local contributions. But because member contributions cover barely a fifth of ABAG's costs, this adds only one percent to our overall income. We can balance our budget only by continuing to expand our local government services.

I am grateful for the support of a dedicated and highly motivated staff, and we look forward to serving you in the Association's 27th year.

Respectfully submitted,



Revan A. F. Tranter
Executive Director

Summary of ABAG Services and Accomplishments

OUR MEMBERS GET HIGH-CALIBER SERVICES AND PROGRAMS

In 1986 ABAG:

- Formed ABAG's Pooled Liability Assurance Network (PLAN) which offers 25 member cities increased coverage at tremendous savings and provides them with control over future premiums and protection from the uncertainties of the commercial market. ABAG also administers Bay Cities Joint Powers Insurance Authority of seven Alameda and Santa Clara County Cities.

- Expanded financial services for cities and special districts. Credit Pooling closed its 16th transaction in December with financing provided through the program now capping $50 million.

- Helped member governments clamp the lid on health care benefits costs by launching a pooled health benefits trust. Participants manage and control their own health benefits cost through the trust. There are 21 member jurisdictions.

- Provided hypertension education, monitoring and follow-up, after recognizing the costs in both human suffering and health care expenditures.

- Provided through the ABAG Training institute nearly 200 workshops for hundreds of elected officials and staff members on such topics as data base management, seismic safety and liability, erosion control, development finance, and hazardous materials management.

- Produced numerous studies, analyses and publications that contain information not available anywhere else on demographics, economic competitiveness, earthquake liability, solid waste problems, energy and many other topics.

- Held a huge West Coast hazardous materials management technical conference and exhibit--both bringing state-of-the-art information and training to our members and 2,300 conference participants and training hazardous materials spills responders.

- Completed a marsh in Southern Alameda County and completing a two-year monitoring program finding the marsh an effective method for removing harmful materials from urban runoff.

- Developed guidelines for regional and county hazardous waste management plans mandated by AB 2948, with assistance of the nine county Solid Waste Management Coordination Committee.

(over)

- Sponsored a series of public/private issues breakfasts throughout the region, co-sponsored by Corporate Associates of ABAG, bringing business and public leaders face to face to discuss problems of mutual concern.

WE ARE YOUR REGIONAL PLANNING AGENCY

- ABAG, which you own and operate, has been designated by the State as the regional planning agency for the Bay Area.
- The State uses ABAG's projections of population, housing and employment in determining certain project grants and allocations. We work carefully with our members to prepare these figures.
- By Federal statute and State designation, ABAG is the regional water quality planning agency and co-lead agency for air quality planning in the Bay Area.

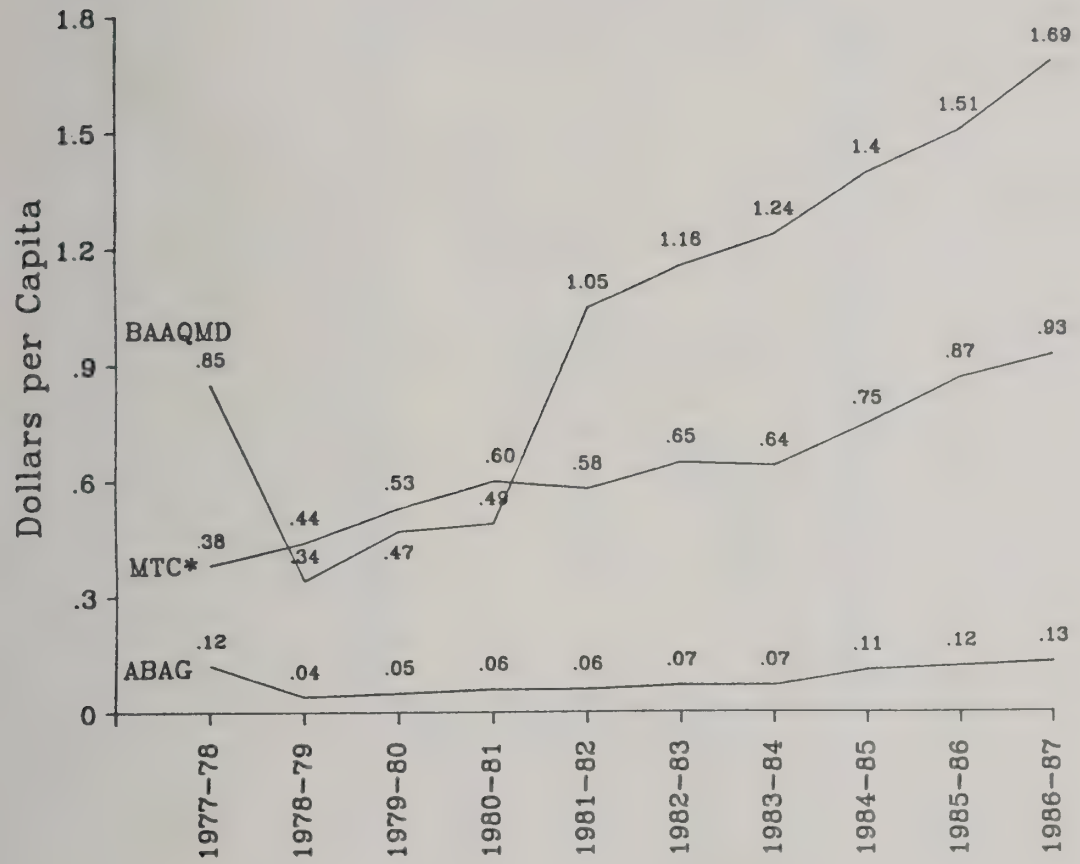
WE PROTECT LOCAL CONTROL

By banding together at the regional level, we have more clout in promoting support for local needs with the State and Federal governments, and in protecting ourselves against State and Federal intervention in strictly local issues.

1/87

COMPARISON OF
LOCALLY RAISED FUNDS OF REGIONAL AGENCIES

(per capita)
Fiscal Years 1977-78 through 1986-87

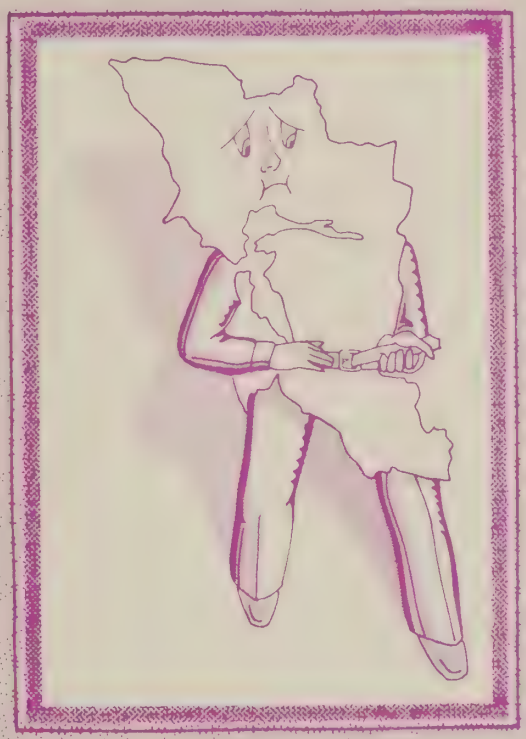


***ABAG receives a small percentage of Transportation Development Act funds from MTC for comprehensive planning support.**

Sources:

ABAG 1986-87 Budget and Work Program Summary; BAAQMD Budget 1986-87; MTC Operating budget 1986-87.

FINANCIAL HIGHLIGHTS

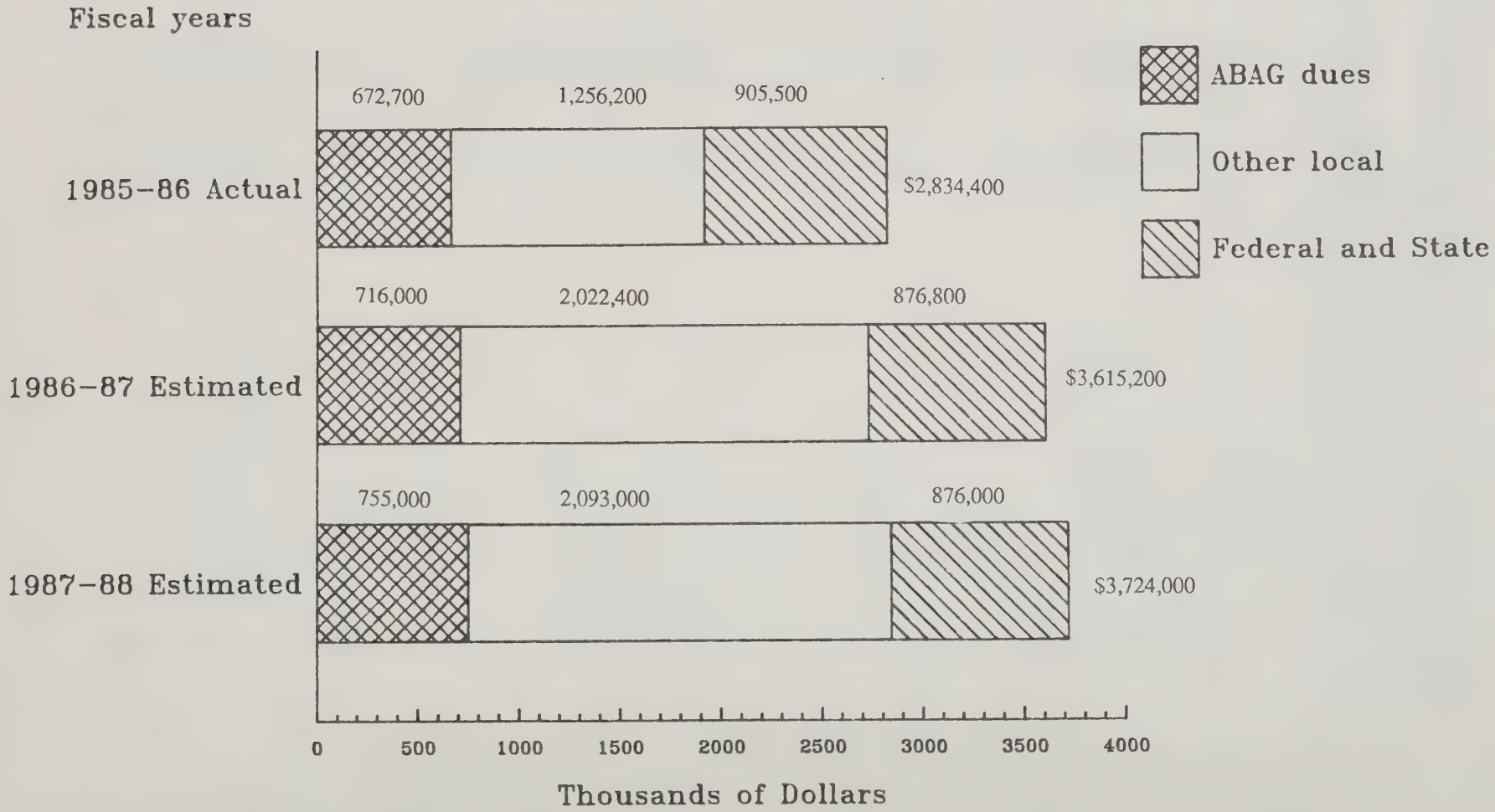


ASSOCIATION OF BAY AREA GOVERNMENTS
FISCAL YEAR 1987-88 BUDGET
REVENUES AND EXPENDITURES
FOR FISCAL YEARS 1985-86, 1986-87, AND 1987-88

SOURCE	1985-86 ACTUAL	1986-87 ESTIMATED	1987-88 PROPOSED
FEDERAL REVENUES			
EPA - 205(j) II	1600	111400	35000
EPA - 205(j) Carryover I	98100	33700	
MTC - Urban Mass Trans. Adm.	194300	114000	114000
MTC - Federal Highway Adm.	275100	215000	215000
DOI - U.S. Geological Survey	6100	24000	
NSF	59300	50000	110000
Other	18000		
SUBTOTAL	652500	548100	474000
STATE REVENUES			
Energy Commission	38600	44700	20000
BAREPP	44400	10000	10000
DofHS - Hyp.	170000	157000	157000
- Haz. Spills		37000	37000
- Haz. Waste Plan			90000
Other		80000	88000
SUBTOTAL	253000	328700	402000
LOCAL REVENUES			
ABAG Dues (Local & Cooperating)	672700	716000	755000
MTC - TDA	455700	508000	508000
Technical Assistance	67400	45000	30000
ABAG Associates	7700	10000	10000
BAAQMD	40800	62200	35000
Private Sector/Foundations	23000	47500	20000
Data Center	83900	50000	80000
Training Institute	68900	250000	340000
Financial Services		625000	640000
Other	508800	424700	430000
SUBTOTAL	1928900	2738400	2848000
TOTAL REVENUES	2834400	3615200	3724000
Less Pass-Through EPA - 208/205(j)		42800	
OPERATING REVENUES	2834400	3572400	3724000
EXPENDITURES			
Salaries and Benefits	1248000	1272000	1363000
Consultant Services	359800	580000	613000
Other Services & Charges	583200	1033600	1046000
Computer Services	42600	50000	54000
Indirect Costs	586800	592000	600000
General Reserve	14000	44800	48000
OPERATING EXPENDITURES	2834400	3572400	3724000

January 15, 1987

COMPARISON OF REVENUES BY FUNDING SOURCE
FY 1985-86, FY 1986-87, FY 1987-88



PROPOSED 1987-88
SCHEDULE OF ASSESSMENTS

Assessments

"The annual assessment for members of the Association shall be based upon population as determined by the State Controller in making the most recent allocation to counties and cities pursuant to California Revenue and Taxation Code Section 11005, except that, beginning in 1987-88, in the case of newly incorporated cities, until such time as an official census is conducted and population is established therewith, the population as estimated by the Executive Director shall be used for assessment purposes." [ABAG Bylaws, Article IX. D.] Currently, $16.66 per capita is distributed annually to counties and $21.28 per capita is distributed to cities by the Controller.

Annual Membership Fee

"The membership fee shall be uniform for all members of the Association and shall not be less than $10.00 per month or $120.00 per year." [ABAG Bylaws, Article IX. F.]

PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $275 MEMBERSHIP FEE)

JURISDICTION	Population 12-10-86	1986-87 Adopted Dues	1987-88 Proposed Dues
COUNTY OF ALAMEDA	1,208,180	$58,515	$62,551
Alameda	75,232	$7,265	$7,572
Albany	15,310	$1,712	$1,791
Berkeley	106,542	$9,924	$10,287
Dublin	18,732	$2,056	$2,129
Emeryville	4,864	$688	$727
Fremont	153,531	$12,300	$13,247
Hayward	100,580	$9,406	$9,912
Livermore	53,981	$5,229	$5,595
Newark	37,314	$3,720	$3,969
Oakland	354,197	$22,296	$23,268
Piedmont	10,529	$1,256	$1,317
Pleasanton	45,371	$4,141	$4,767
San Leandro	66,378	$6,499	$6,748
Union City	49,429	$4,803	$5,168
COUNTY OF CONTRA COSTA	724,035	$37,775	$40,281
Antioch	50,922	$4,761	$5,311
Brentwood	5,412	$746	$811
Clayton	4,867	$693	$757
Concord	107,877	$9,842	$10,371
Danville	28,589	$5,136	$3,105
El Cerrito	23,412	$2,472	$2,593
Hercules	10,137	$1,075	$1,279
Lafayette	25,838	$2,718	$2,833
Martinez	28,242	$2,852	$3,071
Moraga	15,422	$1,687	$1,802
Orinda	17,162	$3,940	$1,974
Pinole	15,096	$1,652	$1,770
Pleasant Hill	29,359	$2,867	$3,182
Richmond	78,606	$7,444	$7,885
San Pablo	21,282	$2,282	$2,382
San Ramon	26,339	$3,408	$2,883
Walnut Creek	62,916	$5,995	$6,426

PROPOSED 1987-88
SCHEDULE OF ASSESSMENTS

PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $275 MEMBERSHIP FEE)

JURISDICTION	Population 12-10-86	1986-87 Adopted Dues	1987-88 Proposed Dues
COUNTY OF MARIN	227,063	$16,723	$17,420
Belvedere	2,401	$479	$513
Corte Madera	8,539	$1,065	$1,120
Fairfax	7,391	$956	$1,007
Larkspur	11,538	$1,352	$1,417
Mill Valley	13,008	$1,488	$1,563
Novato	45,357	$4,513	$4,765
Ross	2,801	$517	$552
San Anselmo	12,067	$1,402	$1,470
San Rafael	45,212	$4,519	$4,751
Sausalito	7,585	$974	$1,026
Tiburon	8,844	$1,095	$1,151
COUNTY OF NAPA	104,646	$9,657	$10,168
Calistoga	4,218	$637	$693
Napa	55,654	$5,412	$5,751
St. Helena	5,163	$740	$786
Yountville	3,136	$548	$585
CITY AND COUNTY OF SAN FRANCISCO			
county	741,568	$38,468	$41,087
city		$38,468	$41,087
COUNTY OF SAN MATEO	617,111	$33,498	$35,362
Atherton	7,943	$1,003	$1,061
Brisbane	3,071	$540	$579
Burlingame	27,130	$2,812	$2,961
Colma	731	$320	$347
Daly City	82,373	$7,895	$8,236
East Palo Alto	18,950	$2,813	$2,151
Foster City	26,666	$2,591	$2,915
Half Moon Bay	7,921	$988	$1,059
Menlo Park	28,468	$2,969	$3,093
Millbrae	20,606	$2,200	$2,315
Pacifica	37,492	$3,783	$3,987
Portola Valley	4,289	$647	$700
Redwood City	58,527	$5,683	$6,018
San Bruno	35,417	$3,632	$3,781
San Carlos	26,428	$2,725	$2,891
San Mateo	83,376	$7,892	$8,329
S. San Francisco	52,187	$5,180	$5,428
Woodside	5,537	$767	$823
COUNTY OF SANTA CLARA	1,403,096	$67,407	$71,517
Campbell	34,503	$3,491	$3,691
Cupertino	38,841	$3,887	$4,120
Gilroy	26,892	$2,746	$2,937
Los Altos	28,630	$2,984	$3,109
Los Altos Hills	7,934	$993	$1,060
Los Gatos	28,224	$2,913	$3,069
Milpitas	43,418	$4,247	$4,573
Monte Sereno	3,469	$581	$618
Morgan Hill	20,803	$2,133	$2,334
Mountain View	62,160	$6,095	$6,356
Palo Alto	56,831	$5,598	$5,860

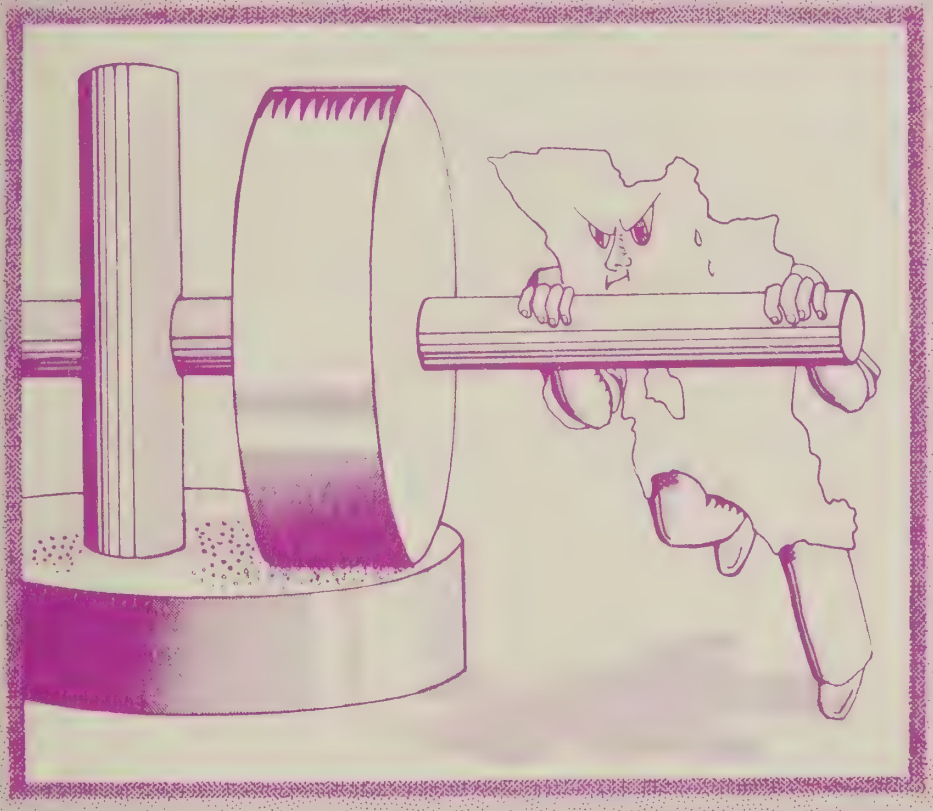
PROPOSED 1987-88
SCHEDULE OF ASSESSMENTS

PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $275 MEMBERSHIP FEE)

JURISDICTION	Population 12-10-86	1986-87 Adopted Dues	1987-88 Proposed Dues
San Jose	717,312	$37,523	$39,971
Santa Clara	90,274	$8,650	$8,970
Saratoga	30,026	$3,117	$3,248
Sunnyvale	114,334	$10,251	$10,778
COUNTY OF SOLANO	279,546	$18,665	$19,834
Benicia	21,178	$2,225	$2,372
Dixon	10,137	$1,156	$1,279
Fairfield	67,820	$6,413	$6,882
Suisun City	15,317	$1,569	$1,791
Vacaville	53,128	$5,011	$5,535
Vallejo	90,313	$8,521	$8,974
COUNTY OF SONOMA	339,350	$21,346	$22,585
Cloverdale	4,375	$665	$708
Cotati	4,079	$640	$679
Healdsburg	8,286	$1,004	$1,095
Petaluma	38,400	$3,811	$4,077
Rohnert Park	29,674	$2,942	$3,213
Santa Rosa	97,884	$9,072	$9,678
Sebastopol	6,227	$833	$891
Sonoma	7,081	$905	$976
TOTALS		$711,500	$749,496

DUES RATES	Adopted	Proposed
First 50,000 population =	.0955	.099
Second 50,000 population =	.090	.093
Next 100,000 population =	.061	.063
Remaining population =	.044	.046

SUMMARY
WORK PROGRAM



WORK PROGRAM SUMMARY

Fiscal Year 1987-88

Regional Planning and Implementation

Growth and Development

- Data and Analysis (1)
- Plan and Project Review (1)
- Subregional Studies (1)
- Housing (1)
- Airports (1)
- Earthquake Studies (3)

Environmental Management

- Air Quality (3)
- Water Quality (3)*
- Hazardous Materials (3)
- Waste Management (3)*
- Energy (3)*

Human Services

- Hypertension Control (3)
- Regional AIDS Education (2)

Training

- Training Institute (2)
- Hazmat Training (3)
- HAZMACON (2)

Local Government Services

- Data Center (2)
- Technical Assistance (2)
- Financial Services (2)
- Insurance Pooling (2)

Agency Management

- Public Information/Regional Liaison (1)
- Intergovernmental Coordination (1)
- Legislation (1)
- Agency Management (1)

(1) Priority programs for ABAG dues and MTC comprehensive planning funds
(2) Programs expected to be primarily self-supporting
(3) Federally, State or Foundation funded programs
* ABAG dues provide local match

REGIONAL PLANNING AND IMPLEMENTATION

Over the years ABAG has established a broad base of staff expertise in policy development and implementation assistance in many program areas. These capabilities are now primarily being focused on assisting local governments in coping with complex regional issues, as well as on providing MTC with in-depth analysis of relationships between transportation plans and projects and comprehensive planning issues at local, subregional and regional levels.

Growth and Development

Data and Analysis[1] - Maintaining the economic, demographic and land use data base for the region is a critical ABAG responsibility. The data base is the foundation for the development of models that assist MTC, local governments and the private sector in analyzing and determining the impacts of growth or change on the local economy; the fiscal viability of the governments affected by change; and the corresponding impacts on the physical infrastructure (e.g., transportation and wastewater treatment facilities) that supports economic development in the region.

In Fiscal Year 1987-88, the Data and Analysis Group will undertake studies which analyze the implications of Projections 87 and look at the structure of the region's economy with a focus on some of the changing economic conditions that could threaten the region's health.

In addition, staff will focus on producing a sales tax forecasting model to assist in projecting revenues to local governments.

Plan and Project Review[1] - Review of Federal grant applications continues under procedures for State and Areawide Clearinghouse Review established by the State to replace the A-95 system rescinded by Executive Order in 1981. The review staff also send staff-to-staff letters on draft environmental documents. These letters comment on the adequacy of information provided to local decision makers regarding regional concerns embodied in Regional Plan policies adopted by the General Assembly. The Clearinghouse staff heads an interagency review team (representatives from MTC, Caltrans, BAAQMD, BART, and BCDC) that meets twice a month to exchange information on proposed major developments and coordinate comments. In addition, specific assistance is provided to MTC in reviewing the Annual Element of the Regional Transportation Improvement Program for consistency with adopted regional policies for growth and development.

Subregional Studies[1] - Since 1983-84, ABAG has participated in several studies examining interrelationships among jobs, housing and transportation issues: MTC's SCR 74 Transit Study in the 101 Peninsula Corridor, I 680/I 580 Corridor Study in Contra Costa and Alameda Counties east of the hills and the I 80 Corridor Study in Alameda, Contra Costa and Solano Counties; Marin County's 101 Corridor Study (San Francisco, Marin and Sonoma Counties); Santa Clara County's "Transportation 2000" Study; AC Transit's 2000 Transit Plan; Contra Costa County's San Ramon Branchline Study; and the Hayward Traffic Study.

ABAG's participation involves provision of information from the Projections data base and the Local Policy Survey for use in transportation modeling and testing, and using projections and Census data to develop quantified information and reports about the impacts of proposed job growth on local housing and labor markets.

Recommendations for improving jobs/housing balance to relieve traffic congestion were completed and distributed in FY 1985-86. Participation will continue in FY 1987-88 in continuing and new studies.

Housing [1] - Primary emphasis of ABAG's housing program is on providing input to joint ABAG/MTC corridor studies to develop integrated jobs/transportation/housing strategies for traffic mitigation.

Airports[1] - Staff support is provided to the ABAG/MTC Regional Airport Planning Committee. Continuing activities include preparation of annual noise evaluations of commercial airports, review of proposed planning grants to Airport Land Use Commissions, and conduct of project reviews as required.

Earthquake Safety[3] - Since 1976, ABAG has provided technical assistance to local governments in the use of earth sciences information and in developing seismic safety elements, as well as successfully advocating important legislation at federal and state levels. Earthquake hazard mapping capability and detailed information about earthquake hazards and cumulative damage potential has been developed in five projects funded by the U. S. Geological Survey. Products have been designed, not only for local governments but also for agencies that plan for and operate lifeline and infrastructure systems. The liability of local governments for earthquake losses has been examined and a related project for the private sector was completed in 1983-84. A National Science Foundation funded program to develop a building occupancy inventory began in FY 1984-85 and was completed in FY 1985-86. Two workshops on earthquake preparedness, one in relation to hazardous materials and the other to structural characteristics of buildings, were funded by the State's Bay Area Regional Earthquake Preparedness Program. Funding is being sought for additional programs.

Environmental Management

Air Quality[3] - Following adoption of the 1982 Bay Area Air Quality Management Plan, activities have focused on plan implementation and monitoring the region's progress toward attainment of federal air quality standards. All plan implementation activities, including those of the Bay Area Air Quality Management District, MTC and other agencies are documented in an annual air quality report. The 1986 update to the Air Quality Plan is scheduled for completion by Summer 1987. Coordination with MTC and BAAQMD in the advisory review and conformity assessment program continues through the joint Plan and Project Review team.

Water Quality[3] - Activities since 1978 have focused on amending and implementing the Regional Water Quality Management Plan adopted in that year as part of the Environmental Management Plan for the San Francisco Bay Area. Current programs, funded under Sec. 205(j) of the Clean Water Act, via the State Water Resource Control Board, include: reviewing problems of small scale generators of hazardous wastes (a regional plan was approved in FY 1985-86); and development of a small generators hazardous wastes collection system in Alameda County.

Hazardous Materials[3] - Implementation of the Regional Hazardous Spills Response Plan, adopted in FY 1982-83, continues, with assistance to local governments: with training of response personnel; prevention programs for transport accidents; prevention programs for

stationary source releases; preparing local plans for dealing with transportation-related and stationary source incidents; preparing risk assessments for transport of hazardous materials in and through a community; and public education.

Waste Management[3] - Since the adoption of the Regional Solid Waste Management Plan in 1978, ABAG has conducted a number of studies and prepared reports on both hazardous and municipal solid waste management issues of concern to cities and counties.

A grant in 1986, from the San Francisco Foundation, funded preparation of an audio visual presentation focusing on the need for subregional coordination to provide comprehensive waste management systems. Regionwide public and local government presentations will continue into FY 1987-88. State legislation enacted in 1986 will provide funds for preparing a regional hazardous waste management plan. The Solid Waste Coordinating Committee (solid waste program managers for the nine Bay Area Counties) will advise these efforts. Comments on revisions and amendments to county solid waste management plans, as required by State law, will continue.

Energy[3] - In 1986-87, ABAG completed a project examining the environmental and permitting issues important to local governments in reviewing proposed small energy-generating facilities: wind, biomass and waste-to-energy, solar, hydroelectric and cogeneration projects.

Human Services

Hypertension Control[3] - At the request of the State Department of Health Services, ABAG has set up a regional hypertension control program for six Bay Area counties: Marin, San Francisco, San Mateo, Santa Clara, Alameda and Contra Costa. Beginning in January 1985, the program has involved developing the policy committee structure for program guidance; the staffing structure for administrative, fiscal and personnel functions; an evaluation process that includes a data management system; and administering the program.

Regional AIDS Education[2] - FY 1985-86 saw the initiation of the Regional AIDS Education program, with funding from counties and foundation grants. Funding is being sought for ABAG to serve as a vehicle for the exchange of information and expertise among the nine Bay Area counties and for developing educational materials for regionwide dissemination.

TRAINING

Training Institute[2] - Now in its fourth year, the ABAG Training Institute has developed and presented seminars, training courses and workshops on a broad range of topics of interest to ABAG members and Corporate Associates. Courses on such timely topics as ABAG's Housing, Water Quality, Hazardous Materials, Energy, Population Projections and Infrastructure Programs have been presented, as have a series of workshops on microcomputer applications. With the employment of a full time Training Institute Director in July 1986, the Training Institute has expanded its curriculum to four divisions: 1) On-site management training designed mostly for mid-level public managers; 2) microcomputer hands-on training courses; 3) ABAG planning workshops such as housing and water quality; and 4) special courses for members of ABAG's insurance liability programs.

During 1987 courses will also be offered for upgrading secretarial, clerical and administrative support skills. Registration fees and a portion of ABAG's insurance liability program revenues jointly cover the costs of the Training Institute.
Hazardous Spills Training Center[3] - A series of courses on hazardous materials response for local emergency personnel, initially funded by a federal Resource Conservation and Recovery Act grant and continued under contract with the State Department of Health Services, will be offering advanced level spill response training for local governments in FY 1987-88.

HAZMACON[2] - ABAG's fourth annual Hazardous Materials Management Conference and Exposition held in Disneyland in April 1986, will return to the Bay Area, at Santa Clara's Convention Center in 1987; then back to Disneyland in April of 1988. This three-day, four-tiered event includes simultaneous technical workshops, exhibits, demonstrations and training sessions. HAZMACON brings together the most knowledgeable professionals in the Western United States and decision makers with authority and responsibility to specify and buy equipment and services. Benefitting from the program are 1) industry leaders from many disciplines who come to exchange information on all aspects of hazardous materials management in order to solve the industry's problems; and 2)government representatives as users of hazardous materials, generators of hazardous wastes, and providers of emergency services.

LOCAL GOVERNMENT SERVICES

Data Center[2] - In this continuing program, Data Center staff undertake small area studies under contract and provide Census and other data and analytic services on a cost reimbursement basis.

Technical Assistance[2] - Drawing on capabilities developed in ABAG's planning programs, technical assistance is made available to local and state governments and the private sector in accord with ABAG's policies on cost reimbursement. Services have included: data development and analysis; assistance in developing plans and plan elements; conducting special studies and demonstrations; applications of the Cost Revenue Impact System (CRIS) Model; and preparing reports.

Financial Services[2] - In FY 1983-84, through its Joint Exercise of Powers authority, ABAG initiated a cooperative credit pooling program for member governments. The program enables a group of cities to finance new equipment and real estate purchases through tax-exempt Certificates of Participation. Through this program public agencies are able to avoid high interest rates of individually borrowed funds or paying large cash sums for needed new equipment. They also save by sharing, on a pro rata basis, costs associated with issuing the certificates, such as bond counseling and financial advice. A master leasing program was initiated in FY 1985-86.

In addition to publicizing and expanding these services, ABAG is looking into other ways in which joint action will mean cost savings in meeting local needs.

Insurance Pooling[2] - A self-funded health and life insurance benefits plan, operated through the ABAG Benefits Trust, was established in FY 1985-86. The plan offers additional choices in health, dental, vision and life insurance benefits to employees of member governments joining the Trust. In 1986 the ABAG Pooled Liability Assurance Network (PLAN) program was established. Additional insurance pooling programs are being developed for consideration.

AGENCY MANAGEMENT

Public Information/Regional Liaison[1] - ABAG recognizes the need to involve elected officials, citizens, technicians, the private sector and special interest groups in the planning process and to inform these same groups of the services ABAG can provide. The Public Affairs staff conducts a coordinated communications program which includes: the production and distribution of a government directory, bibliographies, newsletters, rosters, informational brochures, fact sheets, and slide-tape presentations; liaison with the news and electronic media; keeping regional issues information files and mailing lists; organization of General Assemblies, public hearings, workshops, conferences, and meetings of the Executive Board and standing committees; member government liaison; educational programs in cooperation with community organizations and other public agencies; and responses to requests for information from the general public, educational institutions, and other organizations and agencies. The staff is also responsible for the ABAG Associates program, advertising and recruiting new private sector members and giving staff support to the Corporate Advisory Council.

Intergovernmental Coordination[1] - Improved coordination with MTC, throughout the year as well as in preparation of the Overall Work Program (OWP) continues as a major focus. This close working relationship is essential to avoid duplication of effort in the use of transportation funds. It also helps ensure that ABAG's comprehensive planning program contributes substantially to making regional transportation planning more cost-effective, efficient and responsive to the needs of the region's commuters, industries and the transit dependent. Coordination with and among local governments and regional agencies, the private sector and special interest groups will continue, both directly and through support of ABAG's standing committees, joint policy committees, task forces and advisory committees.

Legislation[1] - ABAG's legislative program will continue emphasis on strengthening local government service delivery and financing capability; improving ABAG's financial status; and fostering more effective regional planning. ABAG will sponsor legislation to fund local programs to handle abandoned vehicles; revise the airport land use planning law; and fund environmental planning activities by the State's councils of governments. ABAG will also review and comment on other legislation affecting the Bay Area.

Agency Management[1] - To make most efficient use of reduced resources in meeting requirements of funding sources and augmenting ABAG's helpfulness to member governments, the monitoring and coordination of local services, special projects, interagency relations, regional planning, training, legislation and public affairs are centralized in the office of the Executive Director. In addition to basic functions of annual budget preparation and General Assembly, Executive Board, Finance & Personnel and Administrative Committee support, activities include management of the regional planning program.

[1] Priority programs for ABAG dues and MTC comprehensive planning funds
[2] Programs expected to be primarily self-supporting
[3] Federally or State funded programs

U.C. BERKELEY LIBRARIES
C123325798

University of California, Berkeley
Institute of Governmental Studies
Library

Proposed budget & summary work
program for fiscal year .../
Association of Bay Area
Governments.

INSTITUTE OF GOVERNMENTAL STUDIES LIBRARY
109 PHILOSOPHY HALL
UNIVERSITY OF CALIFORNIA
BERKELEY, CA 94720